Message Text

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ACTION SS-30

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R 111410Z JAN 74 FM AMEMBASSY KHARTOUM TO SECSTATE WASHDC 7569 INFO USINT CAIRO AMEMBASSY JIDDA AMEMBASSY LONDON

SECRETKHARTOUM 0064

EXDIS

E.O. 11652: GDS

TAGS: PFOR, SA, EG, SU

SUBJ: POSSIBLE RED SEA "ECONOMIC UNION"

REF: A. JIDDA 0081; B. LONDON 00469

1. SUMMARY. SUDANESE DEVOUTLY HOPE FOR INCREASED COLLABORATION WITH SAUDIS IN ORDER ACQUIRE ESSENTIAL FUNDS, AND HOPEFULLY DISCOUNT-PRICE OIL, WITH WHICH TO PROSPER SUDANESE DEVELOPMENT. MULTIPLYING BILATERAL CONTACTS LAST FEW MONTHS SUGGEST THAT SOME CLOSER RELATIONSHIP OF TYPE MINPLAN NAZER FORECAST TO AMBASSADOR AKINS MAY BE IN CARDS, BUT WE QUESTION WHETHER "ECONOMIC UNION" IN LITERAL SENSE LIKELY MATERIALIZE SOON. END SUMMARY.

2. AMBASSADOR AKINS' CONVERSATION WITH SAUDI MINPLAN NAZER (JIDDA REFTEL) SHED INTERESTING LIGHT ON SAUDI/SUDANESE MINUET WE HAVE BEEN MONITORING HERE SINCE LAST FALL. WHILE WE DOUBT ANYTHING AS SPECIFIC AS "ECONOMIC UNION" IN LEGAL OR MONETARY SENSE LIKELY MATERIALIZE SOON, POTENTIAL COMPLEMENTARITY SAUDI/EGYPTIAN/ SUDANESE ECONOMIES, MASSIVE SAUDI FINANCIAL RESOURCES, AVAILABILITY TRAINED MANPOWER EGYPT, AND TO SOME EXTENT SUDAN, AND UNDER-USE SUDANESE IRRIGATION POTENTIAL SECRET

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ALL MAKE CLOSE ECONOMIC AND DEVELOPMENTAL COLLABORATION NOT ONLY MEANINGFUL BUT MANDATORY FROM STANDPOINT GOS.

3. EVER SINCE VISIT SAUDI FINANCIER KASHOGGI LAST SEPTEMBER (JIDDA 218, NOTAL), LIKELIHOOD MAJOR DEVELOP-MENT PROJECTS HERE (AGRICULTURE, OIL REFINERY, MERCHANT BANK, AIRPORTS), PRESUMABLY EMPLOYING SAUDI CAITAL, HAS BEEN SUBJECT INCREASING DISCUSSION. FOR EXAMPLE. \$110 MILLION RANCHING SCHEME IN ATBARA AREA DISEASE FREE ZONE CURRENTLY RUMORED "FINALIZED". WHILE INVESTI-GATION THESE AND OTHER PROJECTS HAS BEEN INTENSIFYING, DIRECT SUDAN OFFICIAL CONTACTS WITH SAG HAVE ALSO MULTIFIED. IN PARTICULAR, ELFIN, ENERGETIC DR. BAHA AL-DIN IDRIS, MINSTATE SPECIAL AFFAIRS AT PRESIDENCY (AND NIMEIRI'S PRIMARY AGENT FOR PUSHING AD HOC DEVELOPMENT) VISITED SAUDI ARABIA MID-NOVEMBER FOR DISCUSSIONS RE SAUDI SUPPORT GOS DEVELOPMENT, ACCOMPANIED NIMEIRI ON HIS NOV 22 RIYADH VISIT (KHARTOUM 2572 NOTAL), RE-VISITED SAUDI ARABIA LATE DECEMBER JUST PRIOR NIMEIRI'S DEPAR-TURE ON PILGRIMAGE (KHARTOUM 2819 NOTAL) AND NOW AGAIN IN JIDDA. IDRIS' ROLE IS CLEARLY TO GENERATE MAXIMUM MOMENTUM SUDANESE DEVELOPMENT IN ORDER BUILD DOMESTIC SUPPORT FOR NIMEIRI REGIME, SPECIAL SUDANESE PROBLEM CAUSED BY RECENT MASSIVE PETROLEUM PRICE HIKES HAS PROVIDED ADDITIONAL INCENTIVE GOS TO DEVELOP CLOSE TIES WITH SAUDIS IN HOPE OBTAINING PETROLEUM AT DIFFEREN-TIAL PRICES. THIS CONNECTION. WE UNDERSTAND THAT UNLESS GOS ABLE SCRAPE TOGETHR FOREIGN EXCHANGE FOR ESSENTIAL CRUDE CARGO DUE PORT SUDAN JANUARY 20, IT LIKELY BE DIVERTED.

4. TO FOSTER SAUDI/SUDANESE ECONOMIC "COLLABORATION", PRESIDENT NIMEIRI HAS IN RECENT MONTHS ENDEAVORED MAXIMIZE HIS USEFULNESS TO KING GAISAL THROUGH HIS "OPENING TO THE VATICAN" AND SUDAN'S MUCH-TOUTED ROLE AS "BRIDGE" TO AFRICA, WHICH MOST RECENTLY EXEMPLIFIED BY SUDANESE CHAIRMANSHIP SPECIAL OAU OIL COMMITTEE (ADDIS 0343). ON JERUSALEM ISSUE, WHICH NIMEIRI MAY WELL REGARD AS LITMUS TEST HIS STANDING WITH FAISAL, THERE IS CIRCUMSTANTIAL INDICATION (KHARTOUM 2819) FAISAL MAY NOT HAVE BEEN OVERJOYED AT RESULTS VATICAN MEETING. SECRET

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IN NAY CASE, WE NOTE FROM GOS PRESS BULLETIN THAT NIMEIRI WENT OUT OF HIS WAY IN JIDDA PRIOR RETURNING HERE LATE JANUARY 9 TO PROVIDE GLOSS ON VATICAN COMMUNIQUE TO EFFECT THAT JERUSALEM "SHOULD NOT REMAIN UNDER ARMED GRIP OFSPSCWXPXW(BUT THAT) ARABS, OF ALL RELIGIONS, WERE ENTITLED EXERCISE CONTROL OVER JERUSALEM". MEANWHILE, SUDANESE/SAUDI CONTACTS APPEAR HAVE DRAWN THE TEETH OF POTENTIAL TROUBLING ELEMENT IN RELATC3 BETWEEN TWO COUNTRIES REPRESENTED BY ITINERENT SUDANESE EXILES. MOREOVER, DISENCHANTED WITH CALAMITOUS EXPERIENCE WITH SOCIALISM IN FIRST TWO YEARS NIMEIRI REGIME, PRESIDENT HAS SINCE REVERSED FIELD AND PRIVATE ENTER-PRISE HERE NOW BEING FOSTERED BY SPECIAL CONCESSIONS.

WHILE GOS TO DATE SOMEWHAT DISAPPOINTED IN AMOUNT SAUDI DEVELOPMENT CAPITAL WHICH HAS MATERIALIZED IN WAKE THESE CHANGED ECONOMIC POLICIES, JAN 10 LOCAL PRESS HAPPILY REPOLTS "IMPORTANT FINANCIAL MEETING"; NOW SCHEDULED KHARTOUMLIN FEBRUARY 6 AT WHICH REPS SAUDI ARABIA AND GULF STATES WILL DISCUSS "INVESTING THEIR SURPLUS OIL MONIES IN ECONOMIC DEVELOPMENT OF SUDAN".

5. ALL OF FOREOGOING SUGGEST THAT CLOSER SAUDI/SUDANESE RELATIONSHIP SOMEWHAT ALONG LINES FORECAST BY NAZER CLEARLY IN CARB.

WHETHER NIMEIRI'S CONTINUING ROLE ON ARAB/AFRICAN ISSUES, E.G. JERUSALEM, WILL BE SEEN AS HELPFUL BY KING FAISAL, AND WHETHER SAUDIS ARE IN FACT PREPARED MAKE SPECIAL DISPENSATION FOR SUDAN ON OIL SUPPLY ISSUE ARE TWO ASPECTS RELATIONSHIP WHICH MAY WELL INFLUENCE TEMPO OF MINUET.

BREWER

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